

<b>MERSEYSIDE FIRE AND RESCUE AUTHORITY</b>			
<b>MEETING OF THE:</b>	<b>AUTHORITY</b>		
<b>DATE:</b>	<b>18 OCTOBER 2018</b>	<b>REPORT NUMBER</b>	<b>CFO/069/18</b>
<b>PRESENTING OFFICER</b>	<b>CHIEF FIRE OFFICER</b>		
<b>RESPONSIBLE OFFICER:</b>	<b>ACFO MOTTRAM AREA MANAGER KEEN</b>	<b>REPORT AUTHOR:</b>	<b>SM IAN MULLEN DPM MIKE BURATTI</b>
<b>OFFICERS CONSULTED:</b>	<b>INCIDENT INVESTIGATION TEAM, ARSON TEAM, PROTECTION (FIREWORKS)</b>		
<b>TITLE OF REPORT:</b>	<b>BONFIRE PLAN 2018</b>		
<b>APPENDICES:</b>	<b>APPENDIX A: APPENDIX B:</b>	<b>INFOGRAPHS – BONFIRE 2018 EQUALITY IMPACT ASSESSMENT</b>	

### **Purpose of Report**

1. To inform Members of the key elements contained within the 2018 Bonfire plan aimed to limit the number of deliberate fires and instances of anti-social behaviour across Merseyside.

### **Recommendation**

2. That Members note the contents of the report for the Halloween and Bonfire Period 2018

### **Introduction and Background**

3. Merseyside Fire & Rescue Authority has in previous years delivered a highly successful Bonfire campaign to reduce the impact of the seasonal rise in incidents of fire and ASB related activities. The local planning has been devolved to each District Arson Office. Central co-ordination of partners, resources and control is facilitated by the Arson Reduction Coordinator to ensure local plans contribute and compliment the pan Merseyside multi agency approach.
4. It is recognised that current financial challenges will impact on some of the services our partners have contributed in the past. Therefore Every effort will be made to ensure that contingencies and alternative resources are put in place to address any areas of risk.
5. Merseyside Fire and Rescue Authority recognises that a significant increase in calls for service is received over the Halloween and Bonfire period. This is directly linked to the sales of fireworks over the period. In order to limit the demand, an extensive plan over the period has been formulated to reduce the calls for

services, numbers of fires and instances of anti social behaviour which adversely affect the Communities of Merseyside.

6. Bonfire 2018 has been divided into three phases,
  - a. Planning Phase
  - b. Implementation Phase
  - c. Post period data capture and debrief phase
7. A post bonfire debrief has been arranged and will be held on Friday 16<sup>th</sup> November.

### Planning Phase

8. Planning has taken place with partner agencies since June 2018 at both Service level and District level. A de-brief was held post the 2017 bonfire period and feedback from that de-brief has been used to inform the 2018 strategy.
9. Operation Banger - This is the Police led operation which co-ordinates Police activity over the Halloween and Bonfire period. This includes monthly Silver meetings with Merseyside Police at the Joint Control Centre, Bridle Road. These monthly meetings involve all Police Commanders responsible for implementation of Operation Banger and representatives from MFRA.
10. School Presentations – As part of a Service wide education delivery strategy to key Senior Schools and Junior Schools pan Merseyside, Bonfire DVD packages will be delivered by MFRA Arson Officers, Merseyside Police, embedded School Police Officers and Operational Crews.
11. In order to ensure that all relevant information is available to all staff, the Portal has been utilised as a central repository for all relevant information relating to the Bonfire Period.
12. Surplus 2017 Bonfire leaflets will be utilised and distributed across the Service area that promote safety advice and contact details for MFRA, Merseyside Police, Crimestoppers, PCC and Stop Hate UK.
13. Firework Retailer inspections will continue across Merseyside. With over 200 retailers applying for, or holding licences to store in order to sell fireworks, an ongoing inspection regime has been undertaken by Community Protection Team Inspectors. They will visit premises to ensure suitable and sufficient actions have been undertaken by the retailers to comply with safe storage and guidance given on the selling of fireworks.
14. The Liverpool Street Intervention Team will be working every evening from Friday 19<sup>th</sup> October until Wednesday 7<sup>th</sup> November. The objective being to reduce Anti-Social Behaviour issues and promote safety issues in the run up to Bonfire. A Sefton Street Intervention Team is in the process of being established.

15. The MFRA Website has been reviewed and will be brought up to date in early October.

### Implementation Phase

16. Key Dates have been established in agreement with Merseyside Police so that Tuesday 30th October, Wednesday 31st October and Monday 5th November will have increased resources available as part of Operation Banger to promote community engagement activities. This will be co-ordinated through a dedicated tactical command room based at JCC, SHQ.
17. Districts have been requested to produce their own plans for local prevention and response to the Bonfire Period. Each plan is tailored to local issues based on historical data of previous years and emerging issues. The dynamic plans will evolve based upon data received over the Bonfire period and captured in the Bonfire Briefings. Ownership of District plans falls with the Arson Officers supported by the Arson Management Team and IIT Station Managers.
18. During the permitted firework selling dates of 15th October and 10th November 2018, onsite inspections and risk assessments will be carried out at selected retailers who have applied for a storage licence to verify that the fireworks are being stored and sold correctly. Any illegal firework sales will be dealt with by the Community Protection Team and appropriate action taken. This will range from advice given, up to and including the seizure of articles. IIT will respond to all firework incidents involving damage to property or injuries to persons.
19. Monthly Arson Awareness Campaigns which started in 2017 and have proven to be extremely successful will continue over the bonfire period in each district.
20. All MFRA stations have explosive mitigation boxes which are available if the public hand in unwanted fireworks or marine flares into fire stations. Police Station also have a number of mitigation stores for their own use. Locations of Police facilities are as follows: St. Anne's Street, Admiral Street, Birkenhead, Speke, Marsh Lane, Lower Lane, Southport, Kirkby, Walton Lane & St Helens. Any Fireworks deposited at Fire Stations will be collected by an IIT Officer and will then be brought to ultimate storage at MFRA Headquarters storage facility.
21. [Community Risk Management \(CRM\)](#) Routes will be circulated to Operational crews. These routes have been identified through collaborative work with Merseyside Police. They have identified areas of high Fire Service and Policing demand through the Bonfire Periods from historical data. MFRA crews will focus on these areas for Community based work throughout the bonfire period. A campaign code of 517 has been set for all HFSC activity carried out within those areas. This will complement the Policing strategy, Micro-beats, for Operation Banger 2018. This will lead to an increased visible presence of both services in high demand areas to offer heightened community reassurance.
22. The [Potential Arson Threat Scheme \(PATS\)](#) will be used to deal with buildings that are identified as being at risk of arson. This scheme will identify and reduce the threat of potential arson through partnership working. MFRA will gather

information from local authorities on planning application refusals, licence premises closures, licence revocations and rating reductions due to vacant premises. MFRA will send letters to those identified warning of the potential arson threat and outlining penalties for arson related crime. This will also allow firefighters to keep an eye on specific buildings within the area.

23. From Monday 22nd October 2018 until Tuesday 6th November, MFRA will have the use of 4 tipper trucks pan Merseyside and will have designated crews made up of Home Safety Advocates, Apprentices and volunteers out in order to remove build-up of bonfire material over the following dates in order to prevent the material being used as fuel for a fire. A bid for £1000 of funding has been submitted to Liverpool City Safe Board to support the tipper truck provision for Liverpool. Wirral, Sefton and Knowsley has successfully sourced tipper trucks free of charge.
24. Fire Service Direct will take receipt of reports of bonfire debris placed on the streets or storage of bonfire materials in void properties. This information will then be passed to the relevant District Arson Officers for action as per the District plan. Any caller who reports unlit debris to Fire Control will be asked to contact Fire Service Direct to report the issue. Members of the public will also be encouraged to report bonfire debris via our social media outlets.
25. A joint agency Tactical Co-Ordination Group (TCG) will be established on the Operation Banger key nights (30th, 31st Oct, and 5th Nov) at JCC. This will be active from 4pm until midnight. This will be staffed by an MFRA GM.
26. An Operational Support Room (OSR) will be established within Fire Control on seven nights over the bonfire period staffed by the Arson Team Manager and a Station Manager. These will be on the three Operation Banger Key Nights (30th, 31st Oct, and 5th Nov) with the addition of Friday 2nd, Saturday 3rd, Sunday 4th and Tuesday 6th November. The aim is to assist all staff that are not riding fire appliances who are deployed across Merseyside. This facility compliments Fire Control operations, allowing staff to concentrate on the increase in emergency calls for service via the 999 system. This facility will include the monitoring of the Arson Officers, Home Safety Advocates, Street Intervention Teams and Youth Engagement Staff.
27. The Arson Team will be on duty 1700-2300 hours over seven evening across the bonfire period. On the three Operation Banger Key Nights (30th, 31st Oct, and 5th Nov) with the addition of Friday 2nd, Saturday 3rd, Sunday 4th and Tuesday 6th November. Five Arson Officers will be out in each district accompanied by a Home Safety Advocate and will attend any target hardening visits at the request of the Police, Fire Control, IIT or any other agency on the evening. The Arson Officers will also be sent to and will patrol high demand areas to engage with young people and members of the public in a bid to prevent incidents occurring and reassuring members of the public who may feel vulnerable at this time of year due to increased ASB activity. Arson Officers will be mobilised by and will report to the OSR.

28. A dedicated e-mail address has been created for the use of Police Officers and Police Community Support Officers' to send live images of bonfires through to the OSR for investigation. This has been initiated as a trial as in previous years, despite the MFRA tolerant approach (1st – 6th November), Police Officers have called Fire Control to request fire appliances attend fires which under the tolerant approach, we would not extinguish. This method allows officers to e-mail through images to be viewed to MFRA Officers in the OSR to make an assessment and liaise with the Police Officers on the ground. This should prevent a number of unnecessary calls from Police Control to Fire Control.
29. Community Engagement diversionary activity is to be organised at a District level. This includes Local Authority firework displays, community event bonfires, climbing wall activities, community centre activities and numerous smaller public events.
30. Corporate Communications have been meeting with Police partners to ensure that key messages are rolled out across the Service over the period and have produced a Bonfire Communications Strategy including a suite of infographics (contained in Appendix 1). A campaign of media press releases will promote the key messages at key times over the period. A suite of Infographics has also been created for use on social media. A bid for £1000 of funding has been submitted to Liverpool City Safe Board to fund Facebook and Twitter advertising. This will enable the MFRA Corporate Communications Team to geographically target our key safety messages via social media to high demand areas and to social media users who do not currently follow MFRA social media outlets. Members of the public will also be encouraged to report bonfire debris via our social media outlets which will be monitored by the Corporate Communications Team and then referred onto the Arson Team.
31. The deployment of the Trojan fire appliance has been reviewed. This year, it has been decided that the Trojan fire appliance will proactively deploy on Friday 2nd and Saturday 3rd November 2018. This decision has been fully supported by Merseyside Police who will provide Police Officers on the two evenings. Throughout the remainder of the bonfire period, the Trojan will be made available at SHQ if required to be deployed. Deployment will be facilitated in co-operation with Merseyside Police who will supply two Police Officers to ride the vehicle along with an MFRA OIC and driver. It will be deployed to a known hotspot area for a specific duration. The deployment of the Trojan Fire Appliance will be via the Operational Support Room (OSR).
32. It will be further supported by a Police carrier van and an unmarked Police vehicle. This would commence at the next predicted time of activity which historically is usually early evening. MFRA would consult with the Proper Officer to verify for the need to apply for approval under the Regulation of Investigatory Powers Act (RIPA) (as amended) for the Trojan Appliance if it is to be targeting a designated area at a designated time frame. The Arson Reduction Manager will be responsible for submission of the RIPA application to the appropriate Proper Officer for approval and then for authorisation by a designated officer.

33. Due to the potential increase in demand for response by the Incident Investigation Team (IIT), a further officer will be available on the seven key dates from 16:00 to 00.00 who will be utilised for firework incidents or fire investigations.
34. An Internal Briefing for staff involved in this year's bonfire period will be held on Wednesday 10th October 1330-1500 in the Wirral Suite, SHQ.

#### Debrief Phase

35. A post Bonfire night sweep will take place on the morning and afternoon of Tuesday 6th November. This will involve fire crews patrolling their station areas in order to extinguish smouldering bonfires in known fire locations. Appliances will remain available for redeployment by Fire Control and will replenish water supplies prior to the supply falling below an unacceptable level for redirection. This will facilitate tipper trucks to remove bonfire remains before the youths return home from school.
36. The final figures for the bonfire recording period of 19th October to 7th November inclusive will be published with a week after the final recording date.
37. A full debrief document will be circulated to all partners after the bonfire period has finished.
38. An internal de-brief will take place on Friday 16th November 2018 at 1000 hours in the Liverpool Suite, SHQ.
39. All 2018 District Bonfire Plans, can be viewed via the following [link](#).

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#### **Equality and Diversity Implications**

40. EIA completed – (see appendix 2)

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#### **Staff Implications**

41. Staff will be required to support Trojan if required. This will be an OIC and a driver.
42. Staff will be required to support Trojan as required. This will a team of 2 MFRA staff.
43. In order to maintain the OSR staffing will be required from 4pm until midnight on the key nights. This will be the OSR manager (Station Manager), and an admin support officer.
44. Additional cover for the Incident Investigation Team has been agreed with the team members to ensure suitable cover is provided during the anticipated periods of peak activity.

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## **Legal Implications**

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45. School presentations have previously been viewed by the Legal team to verify that the content is acceptable. Recommendations to include a warning and to show content to responsible persons for youth groups prior to presenting to schools have been implemented within the package
46. Regulatory Investigatory Powers Act (RIPA) training has previously been given to key staff prior to the bonfire period.
47. All Arson Advocates staff are trained in Safeguarding and reporting processes are established.
48. Community Protection Officers will be available to visit retailers storing fireworks for sale to ensure compliance with legislation.

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## **Financial Implications & Value for Money**

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49. All additional costs for delivering the bonfire plan will be met from existing budget and supported by external partners.
50. A bid for £1000 of funding has been submitted to Liverpool City Safe Board to fund Facebook and Twitter advertising.

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## **Risk Management, Health & Safety, and Environmental Implications**

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51. In considering the risk management implications for staff operating within Merseyside during key nights, a decision was made to operate the Operational Support Room. This will allow for a robust monitoring and management of staff across Merseyside who are not riding fire appliances
52. In order to reduce risk of attacks to Firefighters and Fire Appliances a Trojan fire appliance will be ready from 15<sup>th</sup> October and can be dynamically deployed if required to hotspot areas of attacks against crews or appliances. This will be supported by Merseyside Police.
53. In order to reduce the impact of fly tipping, firecalls and smoke on the environment tipper trucks will be operating pre bonfire to remove hazardous waste or combustible materials.
54. A post bonfire sweep of smouldering bonfires will be undertaken on the morning of 06<sup>th</sup> November in order to extinguish fires and to prevent re-ignition. This will reduce firecalls, smoke and allow for quicker removal by cleansing teams.

55. The delivery of the Bonfire plan aims to limit and reduce the threat of the number of Anti-Social Behaviour incidents and deliberate fires across Merseyside.
56. It also promotes key safety messages to allow the public to have a safe Halloween and bonfire period free from harm and injury.
57. Its aim is to reduce the risk of attacks on firefighters through education and engagement.
58. The plan will prepare for the anticipated increase in calls for service by working with partners and key stakeholders; prevent crime and fires which will impact on MFRA response to incidents; protect the most vulnerable who may be victims of fire or firework incidents plus educating young persons; and pursue those who attack firefighters or staff of MFRA.

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## **BACKGROUND PAPERS**

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Nil

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## **GLOSSARY OF TERMS**

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<b>DPM -</b>	District Prevention Managers
<b>FIRST -</b>	Firework Incident Research & Safety Team
<b>IIT -</b>	Incident Investigation Team
<b>JCC -</b>	Joint Control Centre (Bridle Road)
<b>MFRA -</b>	Merseyside Fire and Rescue Authority
<b>MFRA -</b>	Merseyside Fire and Rescue Service
<b>OSR -</b>	Operational Support Room
<b>RIPA -</b>	Regulatory Investigative Powers Act
<b>S&amp;P -</b>	Strategy and Performance
<b>SHQ -</b>	Service Headquarters
<b>SPOC -</b>	Single Point of Contact